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7 June 1974

MEMORANDUM FOR: CIA Member, USIB

THROUGH: Deputy Director for Intelligence

SUBJECT: Interim Report of the Ad Hoc  
Intelligence Group on Exchanges (IGE)

Background

1. The USIB on 14 March 1974 concurred in the establishment of the Ad Hoc Intelligence Advisory Group on Exchanges (IGE) under USIB auspices to study the overall scope and problems involved in East-West Exchanges and directed that an interim report be provided to USIB by about 15 May 1974. Accordingly, the IGE met on five occasions in April and May under the Chairmanship of [redacted] Director of CIA's [redacted] and has prepared the requested interim report.

2. The interim report focuses principally on the present situation within the Intelligence Community with respect to providing appropriate intelligence support to the rapidly increasing exchanges and commercial contacts between the US and USSR. It documents the rapid increase in these contacts over the past two years, reviews the Administration's view of expanded cooperation and commerce with the USSR as an instrument of its foreign policy, and surveys the current capabilities of the Intelligence Community to provide support to these programs. It also highlights the current operating problems impeding the improvement of these capabilities and presents a brief overview of three special problem issues requiring further attention. The report concludes with two specific recommendations:

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\*that the IGE be constituted as the  
"Committee on Exchanges" of the USIB, and

\*that personnel resources be increased to  
improve support, enhance monitoring, and  
expand intelligence collection.

#### Assessment

3. I feel that the interim report comprises an accurate, informative accounting of the present situation, the key issues to be resolved, and the most important first steps to be taken to correct existing deficiencies. I understand there are persons outside the IGE who have proposed that the IGE function as a subcommittee of the Human Sources Committee (HSC), but neither I nor the Chairman of the HSC feel this is desirable, principally because the issues facing the IGE go considerably beyond the collection of intelligence by human sources.

4. The Army, with the endorsement of the other services, is proposing that the draft revision of DCID No. 2/6 associated with the recommendation that the IGE become the Committee on Exchanges be reworded so that the last sentence of paragraph 1. Organization reads "The Chairman .... may request member departments and agencies ...." I concur in this proposal recognizing that the chairman of a USIB committee has no authority himself to require a specific commitment of resources from a participating department or agency. I suggest, however, that the question of how added resources can be obtained to support the work of the IGE, if the USIB agrees this is justified, is a critical one deserving continued attention until it is resolved.

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Recommendations

5. I recommend that CIA endorse the recommendation that the IGE be constituted as the Committee on Exchanges of the USIB and that its organization, purpose, and functions be accepted as set forth in the revised DCID 2/6. I recommend further that CIA endorse in principle the IGE recommendation that additional personnel resources are required and note that the Committee on Exchanges will be expected to make specific recommendations on this issue as promptly as practicable. Lastly, I recommend that CIA approve the Committee on Exchanges proceeding along the lines set forth in the interim report.

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CIA Member of the IGE

Attachment:

Report by the Ad Hoc Intelligence  
Advisory Group on Exchanges